ALEKSANDER JAKUBOWSKI

Individual acts in the field of the municipal housing supply

Summary

The management of the municipal housing stock is a way of implementing state housing policy as stipulated in the Constitution (Art. 75). It is handled by municipalities under administrative law and civil law.

Individual legislative acts regulating management of hosing stock result in considerable differences in judicial decisions delivered in case law. In the resolution of 21st July 2008 (I OPS 4/08), the Supreme Administrative Court confirmed the two-tier character of proceedings in matters regarding the municipal housing stock: that of administrative law and that of civil law. However, subsequent case law decisions determined that the civil law element prevails. As a consequence, administrative courts find themselves incompetent to review individual acts governing the municipal housing supply. At the same time, courts-of-law do not seem to guarantee any effective protection of individuals in such matters.

Research has confirmed that the lettings procedure with regard to renting a flat from the municipality housing stock consists of two elements. The administrative element covers the issue of the distribution of public property. It comes down to the resolution "whether" to let a particular flat and the decision "to whom" it can be let . Administering scarce resources is always a public matter. A legislative act issued in such proceedings falls under the competence of the administrative courts and the procedure to be applied is determined by acts of local law and the principal guarantees of procedural fairness which are reflected in relevant general principles of the Code of Administrative Procedure.

The civil law element pertains to negotiations about the content of a lease/rental agreement and the procedure for entering into it, which as such should be reviewed by the courts-of-law. Nevertheless, the conclusion of a valid lease agreement is contingent upon a relevant decision issued by a municipal authority in favour of a given individual.

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